#### KENTUCKY COUNCIL ON POSTSECONDARY EDUCATION POSTSECONDARY EDUCATION WORKING GROUP ON PERFORMANCE FUNDING



September 4, 2024, 2:00–3:30 PM, EDT Northern Kentucky University, Student Union, Room 104 (Governance Room)

#### I. Call to Order and Roll Call

#### II. Overview

#### **III. University Funding Model**

- A. Background Information
  - 1. Working Group Recommendations
  - 2. URM Metric Removed
  - 3. Replacement Metrics for 2024-25
  - 4. Impact on Distribution
- B. Working Group's Charge
- C. Potential Definitions for Underrepresented Students
  - 1. Low Income Student
  - 2. First Generation College Student
  - 3. Underprepared Student
  - 4. High-Need High School Student
- D. Major Decision Points

#### **IV. KCTCS Funding Model**

- A. Background Information
  - 1. URM Metric Removed
  - 2. Replacement Metrics for 2024-25
  - 3. Change Recommendations
- B. Potential Definitions for Underrepresented Students
  - 1. First-Generation College Student Credentials
  - 2. Students with Dependents Credentials
  - 3. High-Need High School Credentials

#### V. Adjournment

Next Work Group Meeting: October 2, 2024 @ 2:00 p.m. ET

#### Funding Model for the Public Universities

Impact of Replacing URM Metric with <u>Unweighted</u> Low Income and First Generation Metrics Fiscal Year 2024-25

		No Sector Weighting		With Sector Weighting		
		Low Inc @ 1.5%		Low Inc @ 1.5%		
	URM @ 3.0%	1st Gen @ 1.5%		1st Gen @ 1.5%		
Institution	Distribution <sup>1</sup>	Distribution <sup>2</sup>	Difference	DifferenceDistribution <sup>3</sup> Di		
UK	\$36,841,900	\$34,737,000	(\$2,104,900)	\$36,700,000	(\$141,900)	
UofL	20,653,100	18,752,200	(1,900,900)	20,490,700	(162,400)	
EKU	3,346,800	4,769,400	1,422,600	3,718,900	372,100	
KSU	0	0	0	0	0	
MoSU	0	214,400	214,400	0	0	
MuSU	3,869,100	4,759,800	890,700	4,159,800	290,700	
NKU	12,416,500	13,224,300	807,800	12,388,100	(28,400)	
WKU	4,790,000	5,460,300	670,300	4,459,900	(330,100)	
Total	\$81,917,400	\$81,917,400	\$0 \$81,917,400		\$0	

<sup>1</sup> Hypothetical distribution that retains the URM metric consistent with work group recommendations.

<sup>2</sup> Actual performance distribution for fiscal year 2024-25, which replaced the URM student bachelor's degree metric with <u>unweighted</u> low-income and first generation student bachelor's degree metrics.

<sup>3</sup> Hypothetical distribution that replaces the URM bachelor's degree metric with <u>weighted</u> low-income and first generation student bachelor's degree metrics (i.e., sector weightings were calculated and applied).

#### Bachelor's Degrees Awarded to Low Income Students

		No Sector Weighting		With Sector Weighting	
Institution	2024-25 Distribution <sup>1</sup>	Low Income Distribution <sup>2</sup> Difference		Low Income Distribution <sup>2</sup>	Difference
UK	\$34,737,000	\$34,952,200	\$215,200	\$36,960,600	\$2,223,600
UofL	18,752,200	18,802,300	50,100	20,502,700	1,750,500
EKU	4,769,400	4,701,400	(68,000)	3,642,700	(1,126,700)
KSU	0	0	0	0	0
MoSU	214,400	203,200	(11,200)	0	(214,400)
MuSU	4,759,800	4,760,500	700	4,143,100	(616,700)
NKU	13,224,300	13,001,900	(222,400)	12,212,800	(1,011,500)
WKU	5,460,300	5,495,900	35,600	4,455,500	(1,004,800)
Total	\$81,917,400	\$81,917,400	\$0	\$81,917,400	\$0

<sup>1</sup> Actual performance distribution for fiscal year 2024-25.

<sup>2</sup> Hypothetical distributions that replace the 3% URM student bachelor's degree metric with a 3% lowincome student bachelor's degree metric. Sector weightings as indicated.

#### No Sector Weighting With Sector Weighting 2024-25 **First Generation First Generation** Distribution<sup>2</sup> Distribution<sup>2</sup> 1 Institution Distribution Difference Difference UK \$34,737,000 \$34,521,600 (\$215,400) \$36,439,300 \$1,702,300 UofL 18,752,200 18,701,900 (50, 300)20,478,800 1,726,600 EKU 4,769,400 4,837,400 68,000 3,794,900 (974, 500)KSU 0 0 0 0 0 MoSU 214,400 225,600 11,200 0 (214,400)MuSU 4,759,800 4,759,200 (600) 4,176,600 (583,200)NKU 13,224,300 13,446,900 222,600 12,563,400 (660,900)WKU 5,460,300 5,424,800 (35,500)4,464,400 (995, 900)\$0 \$81,917,400 Total \$81,917,400 \$81,917,400 \$0

#### Bachelor's Degrees Awarded to First Generation College Students

<sup>1</sup> Actual performance distribution for fiscal year 2024-25.

<sup>2</sup> Hypothetical distributions that replace the 3% URM student bachelor's degree metric with a 3% first generation college student bachelor's degree metric. Sector weightings as indicated.

#### Bachelor's Degrees Awarded to Underprepared Students

		No Sector Weighting		With Sector Weighting	
Institution	2024-25 Distribution <sup>1</sup>	Underprepared Distribution <sup>2</sup>	Difference	Underprepared Distribution <sup>2</sup>	Difference
UK	\$34,737,000	\$34,302,300	(\$434,700)	\$35,934,900	\$1,197,900
UofL	18,752,200	19,105,700	353,500	21,054,700	2,302,500
EKU	4,769,400	2,938,000	(1,831,400)	2,466,100	(2,303,300)
KSU	0	0	0	0	0
MoSU	214,400	0	(214,400)	0	(214,400)
MuSU	4,759,800	4,841,600	81,800	4,215,700	(544,100)
NKU	13,224,300	13,614,400	390,100	12,652,600	(571,700)
WKU	5,460,300	7,115,400	1,655,100	5,593,400	133,100
Total	\$81,917,400	\$81,917,400	\$0	\$81,917,400	\$0

<sup>1</sup> Actual performance distribution for fiscal year 2024-25.

<sup>2</sup> Hypothetical distributions that replace the 3% URM student bachelor's degree metric with a 3% underprepared student bachelor's degree metric. Sector weightings as indicated.

#### No Sector Weighting With Sector Weighting **High-Need HS** 2024-25 **High-Need HS** Distribution<sup>2</sup> 1 Distribution<sup>2</sup> Institution Distribution Difference Difference UK \$34,737,000 \$34,528,600 \$36,803,700 \$2,066,700 (\$208,400) UofL 18,752,200 18,386,500 (365,700) 20,231,900 1,479,700 EKU 4,769,400 5,516,900 747,500 4,242,700 (526,700)KSU 0 0 0 0 0 MoSU 214,400 862,900 648,500 129,800 (84,600)MuSU 4,759,800 4,280,100 (479,700)3,849,700 (910, 100)NKU 13,224,300 12,518,300 (706,000)11,929,700 (1,294,600)WKU 5,460,300 5,824,100 363,800 4,729,900 (730,400) Total \$81,917,400 \$81,917,400 \$0 \$81,917,400 \$0

#### Bachelor's Degrees Awarded to Students From High-Need High Schools

<sup>1</sup> Actual performance distribution for fiscal year 2024-25.

<sup>2</sup> Hypothetical distributions that replace the 3% URM student bachelor's degree metric with a 3% highneed high school student bachelor's degree metric. Sector weightings as indicated.





#### Public University Funding Model Underrepresented Student Metric

Postsecondary Education Working Group September 4, 2024



#### **Overview**

- Background Information
  - Work Group Recommendations
  - URM Metric Removed
  - Replacement Metrics
  - Impact on Distribution
- Working Group's Charge
- Potential Metrics
  - Low Income Student
  - First Generation College Student
  - Underprepared Student
  - High-Need High School Student
- Major Decision Points

Bachelor's Degrees

## **Background Information**

### **Background Information**

- What changes to the public <u>university</u> funding model were recommended by the 2023 working group?
- How was the URM bachelor's degree metric removed from the funding model?
- What metrics replaced the URM bachelor's degree metric in 2024-25? How were those metrics determined?
- What was the financial impact of using replacement metrics instead of the URM bachelor's degree metric?

## Background Information

Work Group Recommendations

The 2023 working group recommended five changes to the <u>university</u> funding model:

- Increase the premium for low-income student bachelor's degrees from 3% to 8% of allocable resources
- Add a new adult learner metric in the credit hours earned component
- Eliminate the degree efficiency index used to weight bachelor's degrees
- Modify small school adjustments at KSU and MoSU to allow them to more fully compete in the model
- Increase the weighting for nonresident credit hours earned from 50% to 75% to better align the model with CPE's tuition policy

### Background Information URM Metric Removed

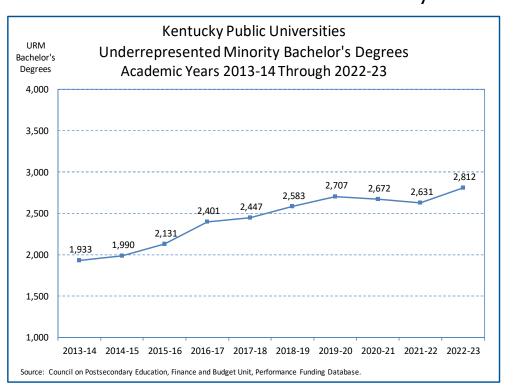
The General Assembly removed the URM metric from the funding models by adding new language or striking through existing language in Senate Bill 191 (24 RS):

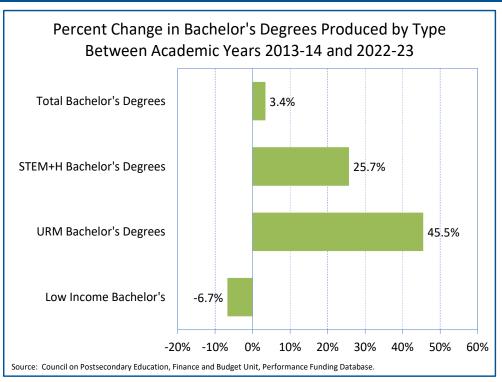
(2)(d) Closing achievement gaps by increasing the number of credentials and degrees earned by low-income students, underprepared students, <del>[and]</del> underrepresented <del>[minority]</del> students, <u>and nontraditional age students</u>... (p. 3)

(4) This section establishes a comprehensive funding model for the public postsecondary education system to be implemented by the Council on Postsecondary Education. The funding model shall include a public university sector formula and a KCTCS sector formula and shall not include any racebased metrics or targets in the formulas (p. 3)

#### Background Information URM Metric Removed (Cont'd)

## • The number of bachelor's degrees awarded to URM students increased 7 out of last 9 years

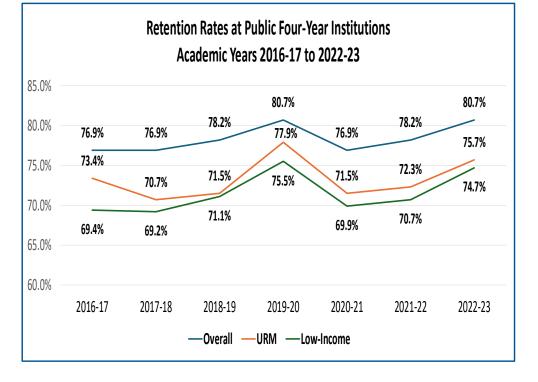


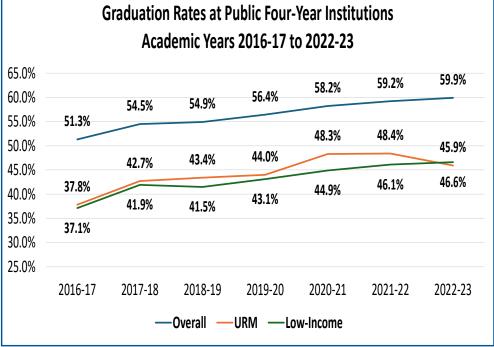


 Over the past 9 years URM bachelor's degrees were the fastest growing degree type

#### Background Information URM Metric Removed (Cont'd)

• Kentucky universities closed the gap between URM and overall retention rates to 2.8 ppts in 2020, but gaps widened over next 3 years





 Between 2017 and 2021, Kentucky universities closed the gap between URM and overall graduation rates from 13.5 to 9.9, respectively

### Background Information *Replacement Metrics*

Senate Bill 191 specified the metrics that would replace URM bachelor's degrees in the 2024-25 iteration of the funding model:

→ Section 4. The Council on Postsecondary Education, for the fiscal year 2024-2025 funding distribution in the comprehensive funding model... shall:

(1) Define "underrepresented students" as first-generation college students, and shall distribute one and one-half percent of allocable resources to bachelor's degree production in this area in the university model...; and

(2) Distribute nine and one-half percent of allocable resources to low-income students in the university model... (pp. 10-11)

During a late session call, stakeholders agreed to apply 1.5% of resources to <u>unweighted</u> first-generation student bachelor's degrees and 1.5% to <u>unweighted</u> low-income student bachelor's degrees

#### Background Information Impact on Distribution

Fiscal Year 2024-25

#### URM Metric Replaced:

- Compared to a distribution where URM metric is retained, allocating 1.5% to <u>unweighted</u> low-income degrees and 1.5% to <u>unweighted</u> first-generation degrees shifts \$4.01 M from research to comp institutions
- If <u>weights</u> had been applied, \$304 k would have shifted from research to comp sector
- About 92% of shift not due to change in outcomes or metrics

		No Sector	Weighting	With Sector Weighting		
		Low Inc @ 1.5%		Low Inc @ 1.5%		
	URM @ 3.0% 1st Gen @ 1.5%			1st Gen @ 1.5%		
Institution	Distribution <sup>1</sup> Distribution <sup>2</sup> Difference		Distribution <sup>3</sup>	Difference		
UK	\$36,841,900	\$34,737,000	(\$2,104,900)	\$36,700,000	(\$141,900)	
UofL	20,653,100	18,752,200	(1,900,900)	20,490,700	(162,400)	
EKU	3,346,800	4,769,400	1,422,600	3,718,900	372,100	
KSU	0	0	0	0	0	
MoSU	0	214,400	214,400	0	0	
MuSU	3,869,100	4,759,800	890,700	4,159,800	290,700	
NKU	12,416,500	13,224,300	807,800	12,388,100	(28,400)	
WKU	4,790,000	5,460,300	670,300	4,459,900	(330,100)	
Total	\$81,917,400	\$81,917,400	\$0	\$81,917,400	\$0	

Impact of Replacing URM Metric with Unweighted Low Income and First Generation Metrics

<sup>1</sup> Hypothetical distribution that retains the URM metric consistent with work group recommendations.

<sup>2</sup> Actual performance distribution for fiscal year 2024-25, which replaced the URM student bachelor's degree metric with <u>unweighted</u> low-income and first generation student bachelor's degree metrics.

<sup>3</sup> Hypothetical distribution that replaces the URM bachelor's degree metric with <u>weighted</u> low-income and first generation student bachelor's degree metrics (i.e., sector weightings were calculated and applied).

## Working Group's Charge

### Background Information Working Group's Charge

The working group's charge was determined by the General Assembly and specified in Senate Bill 191 (24 RS):

→ Section 3. The postsecondary education working group... shall convene during the 2024 Interim for the sole purpose of considering how to define "underrepresented students" in the comprehensive funding model for the public postsecondary education system... (p. 10)

By December 1, 2024, the Council on Postsecondary Education shall report the recommendations of the working group to the Governor and to the Legislative Research Commission for referral to the Interim Joint Committees on Education and Appropriations and Revenue.

CPE staff identified four metrics that could serve as potential replacements for the underrepresented minority degree metric:

- Low-Income Student Bachelor's Degrees
- First-Generation Student Bachelor's Degrees
- Underprepared Student Bachelor's Degrees
- High-Need High School Student Bachelor's Degrees

Campus staff proposed two metrics for consideration:

- Bachelor's Degrees Weighted by Median Family Income
- Add Dual Credit Hours to the Earned Credit Hour Metric

## Low-Income Student Bachelor's Degrees

#### Definition:

• Total number of bachelor's degrees awarded to low-income students during the academic year (i.e., summer, fall, and spring semesters). Low income is defined as a Pell recipient at any time since 2005-06 at the graduating institution. Includes degrees conferred to resident, reciprocity, and nonresident low-income students.

#### Rationale:

- Including a low-income student degree metric in the model provides financial incentives for institutions to enroll, actively support, and graduate students from lower socioeconomic backgrounds
- Research indicates that institutions tend to respond to such incentives by adopting strategies to improve graduation rates for this population
- A larger premium in the model would provide an even greater incentive for institutions to enroll, retain, and graduate low-income students

### Low-Income Student Bachelor's Degrees (Cont'd)

#### Scenario Impacts:

- Allocating 3.0% of resources to <u>unweighted</u> low-income bachelor's degrees shifts little funding among institutions
- Applying sector <u>weights</u> to low-income degrees shifts \$3.97 M from comprehensive to research institutions
- The weighting would restore 99% of \$4.01 M given up by the research sector in 2024-25 due to lack of weighting

Comparison of Actual and Hypothetical Performance Distributions Fiscal Year 2024-25

Bachelor's Degrees Awarded to Low Income Students

		No Sector W	No Sector Weighting		Weighting
2024-25		Low Income	Low Income		
Institution	Institution Distribution <sup>1</sup>		Distribution <sup>2</sup> Difference		Difference
UK	\$34,737,000	\$34,952,200	\$215,200	\$36,960,600	\$2,223,600
UofL	18,752,200	18,802,300	50,100	20,502,700	1,750,500
EKU	4,769,400	4,701,400	(68,000)	3,642,700	(1,126,700)
KSU	0	0	0	0	0
MoSU	214,400	203,200	(11,200)	0	(214,400)
MuSU	4,759,800	4,760,500	700	4,143,100	(616,700)
NKU	13,224,300	13,001,900	(222,400)	12,212,800	(1,011,500)
WKU	5,460,300	5,495,900	35,600	4,455,500	(1,004,800)
Total	\$81,917,400	\$81,917,400	\$0	\$81,917,400	\$0

<sup>1</sup> Actual performance distribution for fiscal year 2024-25.

<sup>2</sup> Hypothetical distributions that replace the 3% URM student bachelor's degree metric with a 3% low-income student bachelor's degree metric. Sector weightings as indicated.

First-Generation Student Bachelor's Degrees

#### Definition:

 Total number of bachelor's degrees awarded to first-generation college students during the academic year (i.e., summer, fall, and spring semesters). First generation is defined as a bachelor's degree graduate that reported on the FAFSA, at anytime during their enrollment at their graduating institution, that both their mother's and father's educational level was below "College or beyond" or one parent's educational level was reported as below "College or beyond" and the other parent's education was not reported (NULL). If a graduate left both these fields blank or they were not reported, that bachelor's degree was not included.

#### Rationale:

• First-generation students often face unique challenges due to lack of family experience navigating college, financial aid, and academic expectations, making them a group that can benefit significantly from targeted support

First-Generation Student Bachelor's Degrees (Cont'd)

#### Rationale (Cont'd):

- By including this metric, resources would be directed toward institutions that achieve success in supporting first-generation students, encouraging them to implement programs and initiatives tailored to this population
- It would provide an incentive for institutions to recruit, actively support, and improve success rates of students who are the first in their family to attend college, thereby increasing access to higher education for this underrepresented population
- Finally, it will help institutions maintain enrollment despite projected declining numbers of high school graduates and help the state achieve its 60 x 30 goal

### First-Generation Student Bachelor's Degrees (Cont'd)

#### Scenario Impacts:

- Allocating 3.0% of resources to <u>unweighted</u> first-generation bachelor's degrees shifts little funding among institutions
- When sector <u>weights</u> are applied to first-generation degrees, \$3.43 M shifts from comp to research institutions
- The weighting would restore 86% of \$4.01 M given up by the research sector in 2024-25 due to lack of weighting

Comparison of Actual and Hypothetical Performance Distributions Fiscal Year 2024-25

		No Sector We	eighting	With Sector Weighting		
	2024-25	First Generation	First Generation			
Institution	Distribution <sup>1</sup>	Distribution <sup>2</sup>	Difference	Distribution <sup>2</sup>	Difference	
UK	\$34,737,000	\$34,521,600	(\$215,400)	\$36,439,300	\$1,702,300	
UofL	18,752,200	18,701,900	(50,300)	20,478,800	1,726,600	
EKU	4,769,400	4,837,400	68,000	3,794,900	(974,500)	
KSU	0	0	0	0	0	
MoSU	214,400	225,600	11,200	0	(214,400)	
MuSU	4,759,800	4,759,200	(600)	4,176,600	(583,200)	
NKU	13,224,300	13,446,900	222,600	12,563,400	(660,900)	
WKU	5,460,300	5,424,800	(35,500)	4,464,400	(995,900)	
Total	\$81,917,400	\$81,917,400	\$0	\$81,917,400	\$0	

Bachelor's Degrees Awarded to First Generation College Students

<sup>1</sup> Actual performance distribution for fiscal year 2024-25.

<sup>2</sup> Hypothetical distributions that replace the 3% URM student bachelor's degree metric with a 3% first generation college student bachelor's degree metric. Sector weightings as indicated.

**Underprepared Student Bachelor's Degrees** 

#### Definition:

 Total number of bachelor's degrees awarded to underprepared college students during the academic year (i.e., summer, fall, and spring semesters). Underprepared is defined as a bachelor's degree graduate that was deemed underprepared in either English or Math based on CPE Readiness Policy thresholds. Determination is based on information provided by the graduating institution on the CPE Exam Collection from academic year 2010-11 to present.

#### Rationale:

- The university model does not currently contain a metric that rewards enrollment, progression, or completion of underprepared students
- It would provide a financial incentive for institutions to enroll and support underprepared students, providing increased access for this underserved group

Underprepared Student Bachelor's Degrees (Cont'd)

Rationale (Cont'd):

- Kentucky will not be able to achieve its 60x30 attainment goal unless institutions expand efforts to target underserved populations
- It would help institutions maintain enrollment despite projections indicating declining numbers of high school graduates beginning in 2025 (i.e., the demographic cliff)

### Underprepared Student Bachelor's Degrees (Cont'd)

#### Scenario Impacts:

- Allocating 3.0% to <u>unweighted</u> underprepared degrees shifts funding from EKU, UK, and MoSU to WKU, NKU, and UofL
- Applying sector <u>weights</u> to underprepared student degrees shifts \$3.50 M from comp to research institutions
- The weighting would restore 87% of \$4.01 M given up by the research sector in 2024-25 due to lack of weighting

Comparison of Actual and Hypothetical Performance Distributions Fiscal Year 2024-25

Bachelor's Degrees Awarded to Underprepared Students

		No Sector W	No Sector Weighting		With Sector Weighting		
	2024-25	Underprepared	Underprepared				
Institution Distribution <sup>1</sup>		Distribution <sup>2</sup>	Difference	Distribution <sup>2</sup>	Difference		
UK	\$34,737,000	\$34,302,300	(\$434,700)	\$35,934,900	\$1,197,900		
UofL	18,752,200	19,105,700	353,500	21,054,700	2,302,500		
EKU	4,769,400	2,938,000	(1,831,400)	2,466,100	(2,303,300)		
KSU	0	0	0	0	0		
MoSU	214,400	0	(214,400)	0	(214,400)		
MuSU	4,759,800	4,841,600	81,800	4,215,700	(544,100)		
NKU	13,224,300	13,614,400	390,100	12,652,600	(571,700)		
WKU	5,460,300	7,115,400	1,655,100	5,593,400	133,100		
Total	\$81,917,400	\$81,917,400	\$0	\$81,917,400	\$0		

<sup>1</sup> Actual performance distribution for fiscal year 2024-25.

<sup>2</sup> Hypothetical distributions that replace the 3% URM student bachelor's degree metric with a 3% underprepared student bachelor's degree metric. Sector weightings as indicated.

High-Need High School Student Bachelor's Degrees

#### Definition:

 Total number of bachelor's degrees awarded to undergraduate students previously enrolled in a high school falling below state averages on proposed success metrics (i.e., high-need). Metrics used to determine high school selection include high school graduation rates, college-going rates, ACT scores, and the proportion of students enrolled who qualify for the free and reduced lunch program (FRLP). Degree counts recognize baccalaureate degrees earned at institution of first enrollment.

#### Rationale:

- This metric would provide an incentive for institutions to recruit and enroll students from high schools and regions that historically have been underserved
- It provides significant overlap with low-income, URM, and first-generation student populations that attend schools in economically distressed urban and rural areas

### High-Need High School Student Degrees (Cont'd)

#### Scenario Impacts:

- Allocating 3.0% to <u>unweighted</u> high-need high school student bachelor's degrees shifts funds from NKU, MuSU, UofL, and UK to EKU, MoSU, and WKU
- When sector weights are applied to high-need high school bachelor's degrees \$3.55 M shifts from comp to research institutions
- Would restore 87% of funds given up by research sector

Comparison of Actual and Hypothetical Performance Distributions Fiscal Year 2024-25

Bachelor's Degrees Awarded to Students From High-Need High Schools

			No Sector Weighting			With Sector Weighting		
2024-25		24-25 Hi	igh-Need HS		Hig	h-Need HS		
Instit	Institution Distribution <sup>1</sup>		Distribution <sup>2</sup>	<sup>2</sup> Difference	D	istribution <sup>2</sup>	Difference	
UK	\$34,737	,000 \$3	34,528,600	(\$208,400)	\$3	6,803,700	\$2,066,700	
UofL	18,752	,200	18,386,500	(365,700)	20	0,231,900	1,479,700	
EKU	4,769	,400	5,516,900	747,500		4,242,700	(526,700)	
KSU		0	0	0		0	0	
MoSl	J 214	,400	862,900	648,500		129,800	(84,600)	
MuSl	J 4,759	,800	4,280,100	(479,700)		3,849,700	(910,100)	
NKU	13,224	,300	12,518,300	(706,000)	1	1,929,700	(1,294,600)	
WKU	5,460	,300	5,824,100	363,800		4,729,900	(730,400)	
Total	\$81,917	,400 \$	81,917,400	\$0	\$8	1,917,400	\$0	

<sup>1</sup> Actual performance distribution for fiscal year 2024-25.

<sup>2</sup> Hypothetical distributions that replace the 3% URM student bachelor's degree metric with a 3% high-need high school student bachelor's degree metric. Sector weightings as indicated.

**Campus Proposed Metrics** 

- > Other Metrics:
  - Bachelor's Degrees Weighted by Median Family Income (MoSU)
  - Add Dual Credit Hours to the Credit Hour Metric (MuSU)

## **Major Decision Points**

### **Major Decision Points**

- How should the 2024 working group define the term "underrepresented student"?
- What metric should be used to replace the URM student bachelor's degree metric in the <u>university</u> funding model?
- Should the replacement metric be weighted to account for cost and mission differences between sectors?

# Discussion



Twitter: CPENews and CPEPres



Website: http://cpe.ky.gov



Facebook: KYCPE









# KCTCS UNDERREPRESENTED STUDENT METRIC

Postsecondary Education Working Group

September 4, 2024





## **KCTCS FUNDING MODEL**

#### **UNDERREPRESENTED STUDENT METRIC**

- Background Information
  - **1.URM Metric Removed**
  - 2.Replacement Metrics for 2024-25
  - 3. Change Recommendations

#### Potential Metrics

- 1. First-Generation College Student Credentials
- 2. Students with Dependents Credentials
- 3. High-Need High School Credentials



### **BACKGROUND INFORMATION** *LEGISLATIVE CHANGES 2024*

\* "The Council on Postsecondary Education, for the fiscal year 2024-25 funding distribution in the comprehensive funding model created in Section 1 of this Act [this statute] shall:

(1) Define "underrepresented students" as first-generation college students, and shall distribute... one percent of allocable resources to degree production in this area in the Kentucky Community and Technical College System model; and

(2) Distribute five percent of allocable resources to low-income students in the Kentucky Community and Technical College System model."

With only 6% of the 8% earmarked for URM credentials(4%) and Low-Income credentials(4%), KCTCS stakeholders agreed to apply the additional 2% of allocable resources to Nontraditional Age (25+) Credentials.





### Background Information: Adjustments to 2024-25 Funding Model

#### 2023-24 Model

#### Student Success- 35%

 Metrics Tied to the Economy- 15% Weighted Credentials 10%, High-Wage/High-Demand 1%, Targeted Industry 2%, STEM+H 2%

#### • Metrics Tied to Equity- 6% Underrepresented Minority 2%, Low-Income 2%, Underprepared 2%

- Progression (15/30/45 Credit Hours)- 12%
- Transfer- 2%

Weighted Course Completion- 35% Operational Support- 30% Equity Allocation- (held in base)

#### 2024-25 Model

#### Student Success- 35%

- Metrics Tied to the Economy- 8% Weighted Credentials 10%, High-Wage/High-Demand 1%, Targeted Industry 2%, STEM+H 2% Credentials Tied to the Economy
- Metrics Tied to Equity- 16% Underrepresented Minority 4%, Low-Income 5%, Underprepared 4%, Nontraditional Age 6%, Underrepresented (1<sup>st</sup> Generation Degrees)1%
- Progression (15/30/45 Credit Hours)- 7%
- Transfer- 4%

Weighted Course Completion- 35%

**Operational Support- 30%** 

Equity Allocation- (Community Needs Index)



### BACKGROUND INFORMATION: 2024-25 STUDENT SUCCESS OUTCOMES

Category	Metric	Current %
Credentials Tied to the Economy	Weighted Economy Credentials	8%
Progression	Credit Hour Progression	1%, 2%, 4%
Transfers	Transfers	4%
Low-Income Students	Low-Income Credentials	5%*
Underprepared Students	Underprepared Credentials	4%
Underrepresented Students	First-Generation Student Degrees	1%*
Nontraditional Age Students	Adult (25+) Credentials	6%**

\* As required in statutory language after removal of Underrepresented Minority Metric (24RS SB191); (KRS164.092 (12))

\*\* Increased % as portion (2%) of student success outcomes not included in statutory language with other requirements (KRS 164.092(12))



### CHANGE RECOMMENDATIONS: REPLACEMENT METRICS

2024-25 Current Student Success Outcomes				2025-26 Proposed Student Success Outcomes		
Category	Metric	<u>%</u>		Category	<u>Metric</u>	%
Credentials tied to Economy	Weighted Economy Credentials	8%		Credentials tied to Economy	Weighted Economy Credentials	8%
Progression	Credit Hour Progression	1%, 2%, 4%		Progression	Credit Hour Progression	1%, 2%, 4%
Transfers	Transfers	4%		Transfers	Transfers	4%
Low-Income Students	Low-Income Credentials	*5%		Low-Income Students	Low-Income Credentials	*4%
Underprepared Students	Underprepared Credentials	4%		Underprepared Students	Underprepared Credentials	4%
Underrepresented Students	*First-Generation <u>Degrees</u>	*1%		Underrepresented Students	*First-Generation Credentials <u>or</u> Students with Dependents <u>or</u> High-Need High Schools	*4%
Nontraditional Age Students	Adult (25+) Credentials	**6%		Nontraditional Age Students	Adult (25+) Credentials	*4%
* As required in statutory language to	adjust for removal of Underrepresented Min	ority motric (24Ps	S SB1011 /VDS 1440	100/1011		

\* As required in statutory language to adjust for removal of Underrepresented Minority metric (24RS SB191) (KRS 164.092(12)) \*\* Increased % as portion (2%) of student success outcomes not included in statutory language with required adjustments (KRS 164.092(12))

KRS 164.092 Comprehensive funding model for the public postsecondary education (13) (b) Legislative Research Commission Note (4/17/2024). 2024 Ky. Acts ch. 196, sec. 4

Legislative Research Commission Note (4/17/2024). 2024 Ky. Acts ch. 196, sec. 4.reads as follows:

"The Council on Postsecondary Education, for the fiscal year 2024-2025 funding distribution in the comprehensive funding model created in Section 1 of this Act [this statute], shall:

(1) Define 'underrepresented students' as first-generation college students, and shall distribute one and one-half percent of allocable resources to bachelor's degree production in this area in the university model and one percent four percent of allocable resources to degree credential production in this area in the Kentucky Community and Technical College System model: and

(2) Distribute nine and one-half percent of allocable resources to low-income students in the university model and five percent four percent of allocable resources in the Kentucky Community and Technical College System model." 13 KAR 2:130E. Comprehensive funding model for the allocation of state general fund appropriations to Kentucky Community and Technical College System institutions.

Section 4. Student Success Outcomes. Thirty-five (35) percent of total KCTCS institution allocable resources shall be certified for distribution to each institution based on its share of the total volume of student success outcomes as established in KRS 164.092(8)(a)1. through 7., and in the following denominations:

(1) Eight (8) percent based on the credentials awarded in an academic year weighted to provide a premium for credentials that are aligned with the economic needs of the state;

(2) One (1) Four (4) percent based on degrees credentials awarded to underrepresented students in an academic year.

(3) Five (5) Four (4) percent based on credentials awarded to low-income students in an academic year;

(4) Four (4) percent based on credentials awarded to underprepared students in an academic year;

(5) Sec. (6) Four (4) percent based on credentials awarded to non-traditional college students in an academic year.

(6) Four (4) percent based on the number of students in the cohort who transferred to a baccalaureate degree granting college or university after the last term a student was enrolled at a KCTCS institution in the academic <u>year</u>.

(7) One (1) percent based on the number of full-time and part-time undergraduate students reaching or surpassing fifteen (15) cumulative earned credit hours in an academic year.

(8) Two (2) percent based on the number of full-time and part-time undergraduate students reaching or surpassing thirty (30) cumulative earned credit hours in an academic year, and

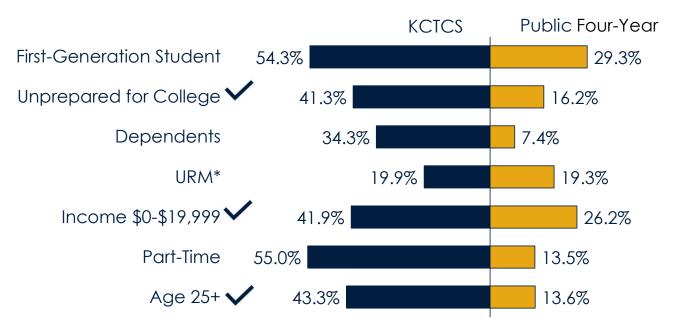
(9) Four (4) percent based on the number of full-time and part-time undergraduate students reaching or surpassing forty-five (45) cumulative earned credit hours in an academic year.





### Potential Metrics: Undergraduate Enrollment Comparison

KCTCS and Public Four-Year Student Characteristics Fall 2022



\*URM = Underrepresented Minorities defined by CPE to include students identifying as American Indian/Alaska Native, Black/African American, Hispanic/Latinx, Native Hawaiian/Other Pacific Islander, and Two or More Races. Source: Council on Postsecondary Education (CPE).



### Potential Metrics: Underrepresented Student

#### 1. First-Generation College Student Credentials:

Credentials awarded during the prior academic year to first-generation students at KCTCS; students are considered first-generation if at least one parent was reported as having less than a college-level education and neither parent education level is college-level on any FAFSA since 2005-06 through the credential award year.

#### 2. Students with Dependents Credentials:

Credentials awarded during the prior academic year to students with children they support or other dependents; based on any FAFSA data since 2005-06 through the credential award year.

#### 3. High-Need High School Credentials:

Credentials awarded to students in prior academic year that previously enrolled in a high school falling below state averages on proposed success metrics (i.e., high-need) or GED earner (when KCTCS college is first institution of enrollment). Metrics used to determine high school selection include high school graduation rates, college-going rates, ACT scores, and the proportion of students enrolled who qualify for the free and reduced lunch program (FRPL).





### Potential Metric: First Generation Student Credentials

	URM		First Generation			
	<u>3 Year</u>			<u>3 Year Avg</u>		
	<u>2020-21 throug</u>	<u>gh 2022-23</u>	2020-21 through	2020-21 through 2022-23		
	#	%	#	%		
ASHLAND	88	1.6%	976	6.0%		
BIG SANDY	50	0.9%	766	4.7%		
BLUEGRASS	984	18.5%	2,128	13.0%		
ELIZABETHTOWN	450	8.4%	1,342	8.2%		
GATEWAY	477	9.0%	990	6.0%		
HAZARD	54	1.0%	855	5.2%		
HENDERSON	91	1.7%	246	1.5%		
HOPKINSVILLE	374	7.0%	492	3.0%		
JEFFERSON	1,164	21.9%	1,496	9.1%		
MADISONVILLE	198	3.7%	616	3.8%		
MAYSVILLE	158	3.0%	1,199	7.3%		
OWENSBORO	255	4.8%	1,109	6.8%		
SOMERSET	130	2.4%	1,430	8.7%		
SOUTHCENTRAL	395	7.4%	1,192	7.3%		
SOUTHEAST	33	0.6%	453	2.8%		
WEST KENTUCKY	428	8.0%	1,092	6.7%		
кстсѕ	5,327	100.0%	16,380	100.0%		



### Potential Metric: Students with Dependents Credentials

	URM		Parents or Other Dependents			
	<u>3 Year Avg</u>		<u>3 Year Avg</u>			
	2020-21 throug	<u>h 2022-23</u>	2020-21 through	2022-23		
	#	%	#	%		
ASHLAND	88	1.6%	639	5.8%		
BIG SANDY	50	0.9%	428	3.9%		
BLUEGRASS	984	18.5%	1,415	12.8%		
ELIZABETHTOWN	450	8.4%	891	8.1%		
GATEWAY	477	9.0%	649	5.9%		
HAZARD	54	1.0%	626	5.7%		
HENDERSON	91	1.7%	195	1.8%		
HOPKINSVILLE	374	7.0%	492	4.4%		
JEFFERSON	1,164	21.9%	938	8.5%		
MADISONVILLE	198	3.7%	530	4.8%		
MAYSVILLE	158	3.0%	778	7.0%		
OWENSBORO	255	4.8%	691	6.2%		
SOMERSET	130	2.4%	927	8.4%		
SOUTHCENTRAL	395	7.4%	764	6.9%		
SOUTHEAST	33	0.6%	312	2.8%		
WEST KENTUCKY	428	8.0%	789	7.1%		
кстсѕ	5,327	100.0%	11,063	100.0%		



### Potential Metric: High-Need High School Credentials

	URM		High-Need High Sch	ool or GED		
	<u>3 Year</u>	Avg	<u>3 Year Avg</u>			
	2020-21 throug	<u>gh 2022-23</u>	2020-21 through	2020-21 through 2022-23		
	#	%	#	%		
ASHLAND	88	1.6%	620	5.9%		
BIG SANDY	50	0.9%	438	4.2%		
BLUEGRASS	984	18.5%	1,045	9.9%		
ELIZABETHTOWN	450	8.4%	767	7.3%		
GATEWAY	477	9.0%	645	6.1%		
HAZARD	54	1.0%	749	7.1%		
HENDERSON	91	1.7%	69	0.7%		
HOPKINSVILLE	374	7.0%	314	3.0%		
JEFFERSON	1,164	21.9%	1,026	9.7%		
MADISONVILLE	198	3.7%	304	2.9%		
MAYSVILLE	158	3.0%	1,000	9.5%		
OWENSBORO	255	4.8%	797	7.6%		
SOMERSET	130	2.4%	1,254	11.9%		
SOUTHCENTRAL	395	7.4%	759	7.2%		
SOUTHEAST	33	0.6%	372	3.5%		
WEST KENTUCKY	428	8.0%	392	3.7%		
кстсѕ	5,327	100.0%	10,534	100.0%		



KCTCS

### **Potential Metrics: College Comparison to URM**

### Metric Options % by College % Point Shift by College

	First Generation	High-Need High School & GED	Parents / Other Dependents	URM
ASHLAND	6.0%	5.9%	5.8%	1.6%
BIG SANDY	4.7%	4.2%	3.9%	0.9%
BLUEGRASS	13.0%	9.9%	12.8%	18.5%
ELIZABETHTOWN	8.2%	7.3%	8.1%	8.4%
GATEWAY	6.0%	6.1%	5.9%	9.0%
HAZARD	5.2%	7.1%	5.7%	1.0%
HENDERSON	1.5%	0.7%	1.8%	1.7%
HOPKINSVILLE	3.0%	3.0%	4.4%	7.0%
JEFFERSON	9.1%	9.7%	8.5%	21.9%
MADISONVILLE	3.8%	2.9%	4.8%	3.7%
MAYSVILLE	7.3%	9.5%	7.0%	3.0%
OWENSBORO	6.8%	7.6%	6.2%	4.8%
SOMERSET	8.7%	11.9%	8.4%	2.4%
SOUTHCENTRAL	7.3%	7.2%	6.9%	7.4%
SOUTHEAST	2.8%	3.5%	2.8%	0.6%
WEST KENTUCKY	6.7%	3.7%	7.1%	8.0%
KCTCS	100.0%	100.0%	100.0%	100.0%

	First Generation	High-Need High School & GED	Parents / Other Dependents	URM
ASHLAND	4.3%	4.2%	4.1%	0.0%
BIG SANDY	3.7%	3.2%	2.9%	0.0%
BLUEGRASS	-5.5%	-8.6%	-5.7%	0.0%
ELIZABETHTOWN	-0.3%	-1.2%	-0.4%	0.0%
GATEWAY	-2.9%	-2.8%	-3.1%	0.0%
HAZARD	4.2%	6.1%	4.6%	0.0%
HENDERSON	-0.2%	-1.0%	0.1%	0.0%
HOPKINSVILLE	-4.0%	-4.0%	-2.6%	0.0%
JEFFERSON	-12.7%	-12.1%	-13.4%	0.0%
MADISONVILLE	0.0%	-0.8%	1.1%	0.0%
MAYSVILLE	4.4%	6.5%	4.1%	0.0%
OWENSBORO	2.0%	2.8%	1.5%	0.0%
SOMERSET	6.3%	9.5%	5.9%	0.0%
SOUTHCENTRAL	-0.1%	-0.2%	-0.5%	0.0%
SOUTHEAST	2.1%	2.9%	2.2%	0.0%
WEST KENTUCKY	-1.4%	-4.3%	-0.9%	0.0%
кстсѕ	0.0%	0.0%	0.0%	0.0%



### Potential Metrics: Funding Model Allocation %

	Underrepresented	1st-Generation		Students with		High-Need	
	Minority	Student	%	Dependents	%	High Schools	%
	<u>Credentials</u>	<u>Credentials</u>	Chg	<u>Credentials</u>	Chg	<u>Credentials</u>	Chg
ASHLAND	4.9%	5.0%	0.1%	5.1%	0.1%	5.1%	0.2%
BIG SANDY	4.5%	4.6%	0.1%	4.6%	0.1%	4.6%	0.1%
BLUEGRASS	13.4%	13.3%	<b>-0</b> .1%	13.2%	-0.2%	13.1%	-0.3%
ELIZABETHTOWN	7.5%	7.5%	0.0%	7.5%	0.0%	7.4%	0.0%
GATEWAY	6.2%	6.1%	-0.1%	6.1%	-0.1%	6.1%	-0.1%
HAZARD	4.7%	4.8%	0.1%	4.9%	0.2%	4.9%	0.2%
HENDERSON	2.1%	2.2%	0.0%	2.1%	0.0%	2.1%	0.0%
HOPKINSVILLE	3.7%	3.6%	-0.1%	3.6%	-0.1%	3.6%	-0.1%
JEFFERSON	12.9%	12.6%	-0.4%	12.4%	-0.5%	12.5%	-0.4%
MADISONVILLE	4.6%	4.6%	0.0%	4.6%	0.0%	4.6%	0.0%
MAYSVILLE	5.2%	5.3%	0.1%	5.3%	0.1%	5.4%	0.2%
OWENSBORO	5.9%	6.0%	0.1%	6.0%	0.1%	6.0%	0.1%
SOMERSET	7.5%	7.7%	0.2%	7.7%	0.2%	7.8%	0.3%
SOUTHCENTRAL	6.2%	6.2%	0.0%	6.2%	0.0%	6.2%	0.0%
SOUTHEAST	4.3%	4.4%	0.1%	4.4%	0.1%	4.4%	0.1%
WEST KENTUCKY	<u>6.4%</u>	<u>6.3%</u>	-0.1%	<u>6.3%</u>	0.0%	<u>6.2%</u>	-0.2%
	100.0%	100.0%		100.0%		100.0%	



## **DECISION POINTS/ NEXT STEPS**

- How should the 2024 working group define the term "underrepresented student" for <u>KCTCS</u> Funding Model?
- What metric should be used to replace the URM student metric in the <u>KCTCS</u> funding model?



# DISCUSSION

